

Message Text

SECRET

PAGE 01 STATE 095195
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY IO/ML:PWKRIEBEL:SC

APPROVED BY AF:RMMOOSE

EUR/EE:NANDREWS (DRAFT)

AF/E:RPOST (DRAFT)

ARA/CCA:WSSMITH (DRAFT)

NSC:PHENZE

IO:GBHELMAN

/S-O: RCASTRODALE

-----129317 132039Z /43

P 131959Z APR 78 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE PRIORITY

WHITE HOUSE PRIORITY WHITE HOUSE PRIORITY 0149

S E C R E T STATE 095195

NODIS

FOR AMBASSADOR EAGLEBURGER

E.O. 11652: XGDS-3

TAGS: PORG, CU, SO

SUBJECT:CUBA IN THE HORN OF AFRICA: ROLE OF THE
NON-ALIGNED MOVEMENT

1. WE HAVE BEEN CONSIDERING WHAT MEASURES MIGHT
BE TAKEN TO ENSURE THAT CUBA'S ACTIVITIES IN
THE HORN WILL CARRY WITH IT AN APPRECIABLE
POLITICAL PENALTY. CUBA HAS INVESTED CONSIDERABLE
EFFORT IN DEVELOPING FOR ITSELF A LEADERSHIP ROLE
IN THE NON-ALIGNED MOVEMENT. ACHIEVEMENT OF THAT
OBJECTIVE WILL BE MARKED BY HAVANA NON-ALIGNED
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HEADS OF GOVERNMENT MEETING IN 1979.

2. THAT CUBA HAS BEEN ABLE TO ADVANCE ITS CAUSE SO
FAR IN THE NON-ALIGNED MOVEMENT (NAM) HAS BEEN
REMARKABLE GIVEN ITS RELATIONSHIP TO THE SOVIET UNION.
TO THE EXTENT THAT CUBA'S ROLE IN THE HORN IS
PERCEIVED AS THAT OF SOVIET ALLY, CUBA'S PARTICIPATION

IN THE NAM SHOULD BE AN ACUTE EMBARRASSMENT FOR OTHER NON-ALIGNED GOVERNMENTS. YUGOSLAVIA IS CLEARLY TROUBLED BY THIS CONTRADICTION AND ITS CONSEQUENCES ON THE NON-ALIGNED MOVEMENT. IT IS

POSSIBLE THAT MINIC AND THE CUBAN DEPUTY FOREIGN MINISTER HAVE AGREED TO DISAGREE BUT NOT TO RAISE THE ISSUE AT KABUL WHEN THE NON-ALIGNED COORDINATING COMMITTEE MEETS MAY 6-10. WE SUSPECT THAT THE DISPOSITION OF OTHER MEMBERS OF THE COMMITTEE ALSO WILL BE TO PREVENT DIFFERENCES OVER CUBAN MILITARY INTERVENTION IN THE HORN FROM COMING TO THE SURFACE.

3. NEVERTHELESS, WE STRONGLY SUSPECT THAT ANY CURRENT UNDERSTANDING TO SUPPRESS THE ISSUE WILL BE VULNERABLE TO FUTURE EVENTS IN THE HORN. SERIOUSNESS OF THE DEVELOPING SITUATION WITH RESPECT TO ERITREA IS SUCH THAT WE BELIEVE IT IMPORTANT NOW TO DISCUSS WITH YUGOSLAVS TO SEE, IN ANTICIPATION OF EVENTS, WHETHER THERE ARE STEPS WHICH CAN BE TAKEN IN CONNECTION WITH NON-ALIGNED MEETINGS IN KABUL AND BELGRADE TO INHIBIT CUBA FROM FURTHER MILITARY ACTION IN THE HORN.

4. CONSEQUENTLY, YOU SHOULD SEEK AN EARLY MEETING WITH MINIC. YOU WILL KNOW WHICH ARGUMENTS WOULD BE SECRET

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MOST EFFECTIVE WITH MINIC AND YOU SHOULD DRAW ON THE FOREGOING AS YOU CONSIDER APPROPRIATE. YOU SHOULD COMMENT AS FOLLOWS:

-- WE ARE CONSULTING WITH MINIC ON THIS ISSUE BECAUSE WE UNDERSTAND AND RESPECT THE IMPORTANCE OF A NON-ALIGNED MOVEMENT TO YUGOSLAVIA AND BECAUSE BOTH OF OUR COUNTRIES HAVE IMPORTANT PARALLEL INTERESTS IN AFRICA.

-- WHILE US AND YUGOSLAVIA MAY HAVE DIFFERED ON INTERNATIONAL RESPONSE TO THE WAR IN THE OGADEN, IF CUBA WERE NOW TO ENGAGE ITSELF MILITARILY IN ERITREA, IT WOULD BE ALIGNING ITSELF WITH ONE OF THE PARTIES IN WHAT IS CLEARLY AN INTERNAL ETHIOPIAN PROBLEM.

-- WE THUS ARE CONCERNED AT WHAT WE SEE AS AN EVOLVING PATTERN OF SOVIET-CUBAN MILITARY INTERVENTION INTO TERRITORIAL AND INTERNATIONAL PROBLEMS IN AFRICA. WE ARE CONCERNED AT THE SEEMING INABILITY OR UNWILLINGNESS OF AFRICAN STATES TO ADDRESS THEMSELVES TO THIS INTERVENTION. WE ARE CONFIDENT THAT YUGOSLAVIA, WHICH HAS MADE ITS RELATIONS WITH AFRICAN

STATES AN IMPORTANT ELEMENT OF ITS FOREIGN POLICY
AS HAS THE UNITED STATES, SHARES THIS CONCERN.

-- WE THEREFORE WOULD APPRECIATE MINIC'S VIEWS ON
HOW NON-ALIGNED COUNTRIES WOULD TREAT CUBAN ARMED
INTERVENTION IN ERITREA AT THEIR MEETINGS AT KABUL

AND BELGRADE. FOR OUR PART, WE ARE PERSUADED THAT
THERE IS A LIMIT TO THE NON-ALIGNED MOVEMENT'S
ABILITY TO ACCOMMODATE CUBA'S BEHAVIOR WITHOUT
SERIOUS DAMAGE TO CREDIBILITY OF MOVEMENT AS A
WHOLE. WE HAVE NO INTENTION OF INTERFERING IN KABUL
AND BELGRADE MEETINGS BUT WOULD WELCOME MINIC'S
COMMENTS ON WHAT USG MIGHT USEFULLY DO IN CAPITALS
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TO MAKE ITS CONCERNS KNOWN TO NON-ALIGNED COUNTRIES
AND WHICH MEMBERS IT MIGHT BE MOST USEFUL FOR US
TO APPROACH.

5. WE APPRECIATE THE DELICACY OF RAISING WITH MINIC
THE QUESTION OF CUBA'S POSITION IN THE NON-ALIGNED
MOVEMENT BUT IT IS IMPORTANT HE UNDERSTAND THE DEPTH
OF OUR CONCERN OVER THE PRESENT STATE OF AFFAIRS IN
THE HORN AND OUR DETERMINATION TO MAKE THAT CONCERN
KNOWN TO MEMBERS OF THE NON-ALIGNED MOVEMENT WHERE
CUBA HAS ASPIRATIONS TO LEADERSHIP.

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INFO OCT-01 ISO-00 /001 R

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DRAFTED BY:IO/UNA:BJSHARP
APPROVED BY:IO/UNA:AFHOLLOWAY
S/S-O:JTHYDEN

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O 141925Z APR 78 ZFF4
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE

S E C R E T STATE 095195

NODIS
FROM UNA

FOLLOWING REPEAT STATE 095195 ACTION BELGRADE WHITE HOUSE
DATED APR 13:

QTE:S E C R E T STATE 095195

NODIS
FOR AMBASSADOR EAGLEBURGER

E.O. 11652: XGDS-3

TAGS: PORG, CU, SO

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5. WE APPRECIATE THE DELICACY OF RAISING WITH MINIC THE QUESTION OF CUBA'S POSITION IN THE NON-ALIGNED MOVEMENT BUT IT IS IMPORTANT HE UNDERSTAND THE DEPTH OF OUR CONCERN OVER THE PRESENT STATE OF AFFAIRS IN THE HORN AND OUR DETERMINATION TO MAKE THAT CONCERN KNOWN TO MEMBERS OF THE NON-ALIGNED MOVEMENT WHERE CUBA HAS ASPIRATIONS TO LEADERSHIP.

CHRISTOPHER UNQTE CHRISTOPHER

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Concepts: NONALIGNED NATIONS, INTERVENTION, CAT-B
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Copy: SINGLE
Draft Date: 13 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Handling Restrictions: n/a
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Original Classification: SECRET
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Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
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Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
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Subject: CUBA IN THE HORN OF AFRICA: ROLE OF NON-ALIGNED MOVEMENT
TAGS: PORG, PEPR, US, CU, SO, XA, YO, (MINIC, MILOS)
To: BELGRADE WHITE HOUSE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/62e739b1-c288-dd11-92da-001cc4696bcc
Review Markings:
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20 Mar 2014
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